



We are delighted to present the British-Irish Council (BIC) Annual Report for 2025/26, which covers the period from April 2025 to March 2026.

The Council’s mission under the Belfast / Good Friday Agreement remains crucial:

“to promote the harmonious and mutually beneficial development of the totality of relationships among the peoples of these islands”.

To that end, BIC Member Administrations have met frequently over the past year, in different formats and settings, against a wider global backdrop of continued rapid technological change and ongoing cost of living challenges.

As ever, the two main highlights of the BIC calendar were the bi-annual Summit meetings; the first in Newcastle, Co. Down in June, which focussed on the role of AI in transforming public services, and the second in the Vale of Glamorgan, which focussed on the importance of the creative industries to the economies and cultural identities of these islands.

Outside of the Summits, there were a significant number of productive engagements at the work sector level, including four ministerial meetings: Transport (April, Belfast), Environment (May, London), Early Years (November, virtual) and Energy (February, London).

These ministerial engagements provide important spaces for in-person meetings on a bilateral and multilateral basis, as well as lending direction and momentum to the Council’s work.

At the official-level, a vast range of site visits, online workshops and webinars took place, covering topics from the early years, to transport, to housing and to the creative industries. Two highlights in particular stand out: a symposium in Edinburgh last May, which looked at the role of social enterprises in contributing to the green transition, and an exchange programme for young language creatives, which came to fruition as a result of the BIC’s established partnership with the Celtic Media Festival. All of this – and more – is set out below!

We would like to place on record our immense gratitude to all ministers, officials, and partners from across these islands who have worked with us over the past year in support of the BIC’s mission. On behalf of the entire Secretariat team, we look forward to working with you all in the year ahead, a year which marks the 20th anniversary of the 2006 St Andrews Agreement.



BIC Secretariat Joint Heads - William Sinclair (L) and Shane Caffrey (R)

William Sinclair and Shane Caffrey signatures.

The British-Irish Council was established on 2 December 1999, as part of the British-Irish Agreement signed by the UK and Irish Governments, which itself was a key part of the Multi-Party Agreement reached in Belfast on 10 April 1998, more commonly known as the Belfast/ Good Friday Agreement.

The aim of the Council is to “promote the harmonious and mutually beneficial development of the totality of relationships among the peoples of these islands”.

The Council comprises the Government of Guernsey, Government of Ireland, Isle of Man Government, Government of Jersey, Northern Ireland Executive, Scottish Government, UK Government and Welsh Government.

The Council serves as a forum for discussion, consultation and shared information exchange on shared strategic priorities within the competence of the relevant administrations. At the bi-annual Summits, Heads of Administration review the work of the Council in its entirety, including recommendations arising from work sectors and ministerial meetings.

The Council meets in different formats. Heads of Administration meet at Summit level bi-annually, with administrations hosting on a rotational basis. The Council also meets at work sector level, both at the portfolio ministerial level, and more frequently at meetings of officials.



6 BIC Secretariat Team Members

- 1 Government of Ireland Joint Head
- 1 UK Government Joint Head
- 2 Scottish Government Staff Members
- 1 Welsh Government Staff Member
- 1 Northern Ireland Executive Staff Member



2 Heads of Administration Summits

43rd Summit, Newcastle, Co. Down

Northern Ireland

44th Summit, Vale of Glamorgan

Wales



21 Summit Meeting Attendees

4 Ministerial Meetings

Energy, Early Years,
Environment and
Transport

3 in-person;
1 virtual

30 Work Sector Meetings

9 in-person;
21 virtual

218 work sector
participants

11 Work Sectors



Culture & Heritage:

IML Languages; Creative Industries



Economic & Social Inclusion:

Early Years; Drugs and Alcohol;
Housing; Planning and Places;
Social Inclusion



Climate & Decarbonisation:

Environment; Invasive Species;
Transport; Energy

The work sectors have delivered several notable outcomes within this reporting year, including (but certainly not limited to):

- A language exchange programme for young creatives to the Isle of Harris & Isle of Lewis.** The exchange was subsequently featured at a panel event at the 2025 Celtic Media Festival in Newquay, Cornwall.
- A visit to Grangemouth industrial cluster about a Just Transition.** Hosted by the Scottish Government, officials learnt about ongoing efforts to secure a Just Transition for the site. Officials also visited Forth Valley College's Skills Transition Centre in Falkirk.
- An Environment ministerial meeting in Kew Gardens, London.** Ministers were taken on a tour to learn about the mission of the Royal Botanical Gardens, Kew to understand and protect plants and fungi. Ministers also launched Invasive Species Week to raise awareness of the threat of invasive species to the natural habitats and biodiversity of these islands.
- A Webinar exploring ways to Creatively Bring Buildings Back to Life for community benefit,** led by the Creative Industries Work Sector, with participation from Housing, and Planning and Places policy officials.
- A visit to Dublin's Merchant Quay Ireland, and Simon Community Usher's Island facilities,** to hear about the Government of Ireland's approach to supporting individuals impacted by substance misuse.
- An Early Years ministerial which explored Help and Support for Young Children with Additional Needs,** stemming from the 40th BIC Summit discussions on the impacts of child poverty and improving child wellbeing.

This represents just a small selection, and we hope you will take the time to reflect on the breadth and importance of the Council's work over the past year, as presented in this report.

8 BIC Stakeholder Events

1 Celtic Media Festival

6 Webinars with >660 attendees

1 Symposium (Social Inclusion)



43rd Summit hosted by the Northern Ireland Executive, 13 June 2025



L-R - Deputy Lyndon Trott CBE, Rt Hon Eluned Morgan MS, Simon Harris TD, Rt Hon John Swinney MSP, Emma Little-Pengelly MLA, Micheál Martin TD, Michelle O'Neill MLA, Rt Hon Hilary Benn MP, Rt Hon Pat McFadden MP, Deputy Lyndon Farnham, Hon Alfred Cannan MHK

The 43rd Summit took place in Newcastle, Co. Down on 12-13 June 2025. Leaders and other principals were welcomed by First Minister Michelle O'Neill MLA and deputy First Minister Emma Little-Pengelly MLA, on behalf of the Northern Ireland Executive.

The Summit meeting focused on *The Role of AI in Reform and Transformation*. Leaders discussed the approaches of the British-Irish Council's Member Administrations to harnessing AI technologies for public sector reform and public service transformation across these islands.

The Council discussed the potential benefits, and the associated challenges, of the more widespread and scaled-up use of AI technologies in public administration. Members also briefed each other on significant recent developments within their administrations, discussing several domestic and international topics of mutual interest.

The evening prior to the meeting, ministers and delegates attended a welcome reception and dinner where they enjoyed wonderful musical performances from the young talented harpist, Niamh Node, and renowned musical performer, Duke Special.



Press Conference following the 43rd Summit Meeting



The Slieve Donard Hotel, setting for the 43rd Summit, Newcastle, Co. Down



44th Summit hosted by the Welsh Government, 5 December 2025



L-R - Deputy Lyndon Farnham, Rt Hon John Swinney MSP, Deputy Lindsay de Sausmarez, Rt Hon Sir Keir Starmer KCB KC MP, Rt Hon Eluned Morgan MS, Michelle O'Neill MLA, Emma Little-Pengelly MLA, Micheál Martin TD, Simon Harris TD, Hon Alfred Cannan MHK



Passing the Summit baton: the Rt Hon Eluned Morgan MS welcomes Deputy Lindsay de Sausmarez to the 44th BIC Summit.

On 4-5 December 2025, Heads of Administration and accompanying delegates were welcomed to the Vale of Glamorgan for the 44th Summit, hosted by the Rt Hon Eluned Morgan MS, Prif Weinidog Cymru (First Minister), on behalf of the Welsh Government.

The theme of the Summit was *A Creative Future: Unlocking the Potential of the Creative Industries Across These Islands*. Council members discussed the importance of the sector to the cultural identities and economies of each of their administrations, and also reflected on recent political developments within their administrations, covering a range of domestic and international priorities.



Ruth Jones' Keynote Address at the 44th Summit in Wales

The Summit reception featured a keynote address from actor, comedian, writer and producer Ruth Jones on the importance of the creative industries. Ministers and delegates also enjoyed an excellent creative industries showcase, which featured organisations from across the digital, screen, musical and literary sectors.



44th Summit Communiqué

Transport - Belfast – April 2025



L-R - Michelle Haywood MHK, Simon Lightwood MP, Darragh O'Brien TD, Liz Kimmins MLA, Pam Cameron MLA, Fiona Hyslop MSP, Andy Jehan, Deputy Lindsay de Sausmarez

The Transport Work Sector met at ministerial-level on 3-4 April 2025 in Belfast, hosted by the Northern Ireland Executive, and chaired by Liz Kimmins MLA, Minister for Infrastructure.

Over the course of the meeting, ministers reviewed the work sector's activities undertaken between 2021 and 2024. Ministers then approved a new work plan for the coming years that will focus on: Creating Modal Shift; the Importance of HGV and linkages across these islands; the Decarbonisation of Ports; and Sustainable Transport in Rural Areas.

Following this, ministers had the opportunity to participate in a site visit of the refurbished Grand Central Station in Belfast – a new bus and train station in the heart of Belfast.

Ministers were then given a presentation from David Porter, Chair of the Institute of Civil Engineers who set out the important role his organisation plays in the development of transport infrastructure projects.



Ministers and delegates visiting Belfast Grand Central Station

Transport Ministerial Communiqué



Environment - Kew Gardens, London – May 2025



L-R - Andrew Muir MLA, Dr Alasdair Allan MSP, Pam Cameron MLA, Mary Creagh CBE MP, Aisling Reilly MLA, Timmy Dooley TD, Huw Irranca-Davies MS



Ministers and delegates on the land train at Royal Botanical Gardens Kew

The 17th BIC Environment ministerial meeting took place at Kew Gardens in London on Thursday 8 May, chaired by Mary Creagh CBE MP, the UK Government's Minister for Nature.

At the meeting, ministers agreed to restructure the Environment Work Sector, with the circular economy chosen as its focus. In parallel, ministers agreed to establish a standalone Invasive Species Work Sector, merging together the work sector's former Invasive Non-Native Species and Asian Hornet Taskforce subgroups.

Ahead of the meeting, ministers were given a tour of Kew Gardens and learnt about the work being done to protect plant species and fungi across these islands and the world as a whole.



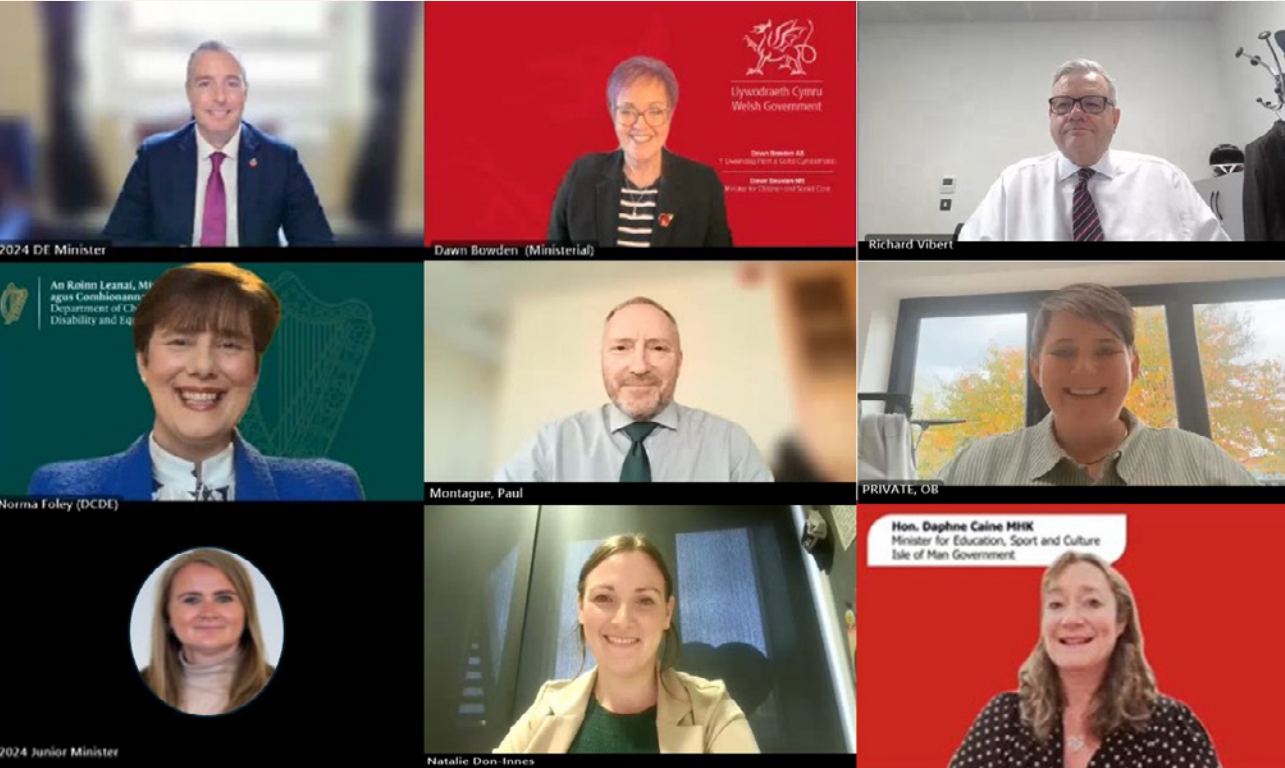
The Rt Hon Steve Reed MP welcoming delegates to a networking event with the Co-Centres for Climate + Biodiversity, Water and Sustainable and Resilient Food Systems

The day before, delegates were hosted by British Embassy Dublin and the UK Government's Department for Environment, Food and Rural Affairs (Defra) for a networking event with the Co-Centres for Climate + Biodiversity, Water and Sustainable and Resilient Food Systems. The Rt Hon Steve Reed MP welcomed delegates to the occasion.

Environment Ministerial Communiqué



Early Years – Virtual – November 2025



L-R and B-T - Aisling Reilly MLA, Natalie Don-Innes MSP, Hon Daphne Caine MHK, Norma Foley TD, Deputy Paul Montague, Olivia Bailey MP, Paul Given MLA, Dawn Bowden MS, Richard Vibert

On 6 November, a virtual Early Years ministerial meeting was hosted by the Welsh Government and chaired by Dawn Bowden MS, Minister for Children and Social Care.

The focus of the meeting was 'Help and Support for Young Children with Additional Needs', which stemmed from the 40th Summit meeting in Dublin where leaders discussed priorities to address child poverty and efforts to improve child wellbeing.

Ministers were also given a presentation by the Welsh Government on their approach to supporting speech, language and communication development in the early years.

Ministers reviewed the work sector's activities since the last ministerial, with collaboration made on several topics such as recruitment and retention in the early years workforce, the perception of childminders, the impacts of child poverty and play pedagogy.



Early Years Work Sector officials on a visit to Hallglen Early Learning Centre in Falkirk

Early Years Ministerial Communiqué



Energy – London – February 2026



L-R and B-T - Michael Shanks MP, The Lord Whitehead CBE, Gillian Martin MSP, Rebecca Evans MS, Deputy Adrian Gabriel, Hon Clare Barber MHK, Darragh O'Brien TD, Deputy Steve Luce

On 11-12 February, ministers with responsibility for energy met in London, where they were hosted by the UK Government. The meeting on 12 February was jointly chaired by Gillian Martin MSP, Cabinet Secretary for Climate Action and Energy (Scottish Government) and The Lord Whitehead CBE, Minister for Energy Security and Net Zero (UK Government).

Over the course of the meeting, ministers reviewed the work sector’s activities and agreed a new work plan for 2026-2027, focussing on: Public Acceptance; The Just Transition; Supply Chains and Skills; and Peer Reviews.

The day prior, ministers and delegates were hosted by British Embassy Dublin and the UK Government’s Department for Energy Security and Net Zero (DESNZ) for a networking event at Admiralty House. As part of the event, Chris Stark, Head of the UK’s Clean Power Mission, delivered a presentation on the UK’s pathway to Net Zero.



Chris Stark delivering a presentation on the UK’s net zero ambitions to ministers and delegates ahead of the ministerial meeting in Whitehall

Energy Ministerial Communiqué



Indigenous, Minority and Lesser-Used Languages – Led by the Welsh Government

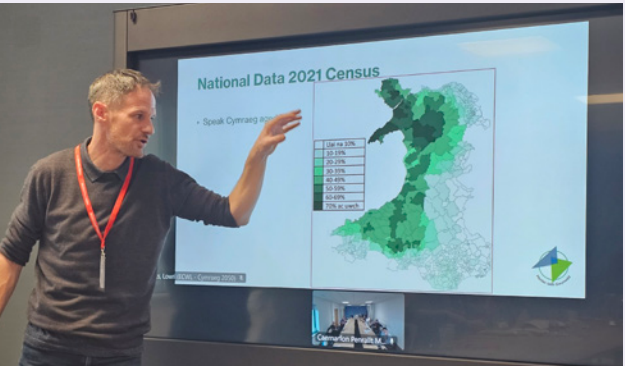
The Indigenous, Minority and Lesser-Used (IML) Languages Work Sector continued the implementation of its ambitious work plan. On 30 April, officials delivered a webinar focussed on linguistic infrastructure, featuring a diverse group of presenters from across these islands. The online event explored how printed resources and technology could be used as a tool to promote language preservation and learning.

On 8-9 October, the work sector visited Caernarfon in north Wales and took part in a series of interactive

site visits to learn about the importance of Welsh language and culture to the area. Sites included Mentor Iaith Gwynedd – a Welsh language initiative for the county of Gwynedd, ARFOR – a venture to support entrepreneurship and economic development in Welsh speaking areas, and Galeri – a social enterprise which runs a cultural centre supporting the use of Welsh. During the visit, the group were joined by Rt Hon Mark Drakeford MS who reflected on the Welsh language, and his time engaging with the British-Irish Council.



IML Languages Work Sector meeting with Rt Hon Mark Drakeford MS



IML Languages Work Sector visit to north Wales – Menter Iaith Gwynedd

The Celtic Exchange Initiative

In 2025, the British-Irish Council continued its partnership with the Celtic Media Festival (CMF).

Earlier in the spring, the BIC, in partnership with MG Alba, Welsh Government, Cornwall Council and the University of Galway created an exchange programme – Celtic Exchange - for young language creatives, which took place on the Isle of Harris and Lewis in the Outer Hebrides, hosted by MG Alba.

The programme saw participants from Ireland, Wales, Scotland and Cornwall meet, network and learn from professional content creators based in the Hebrides. Among many highlights, participants had the opportunity to visit and create music at a recording studio, participate in a drone session, and meet with the executive producer of ‘An t-Eilean’, a tv show developed in partnership between MG Alba and BBC Alba.

The BIC then sponsored a panel event at the Celtic Media Festival in Newquay, Cornwall, on 4 June, featuring some of the organisers and participants, who spoke about their experiences and learnings from the exchange, and their aspirations to develop a network of young language creatives across these islands.



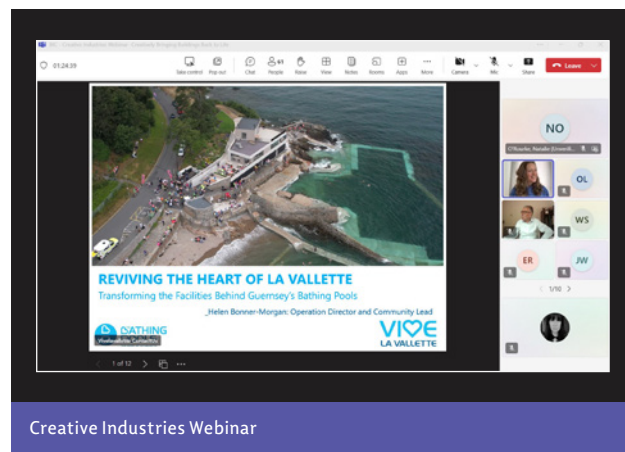
Celtic Exchange Participants visiting the Outer Hebrides in Scotland



Creative Industries – Led by the Government of Jersey

The Creative Industries Work Sector has continued to share experience and best practice. On 26 June, officials organised a webinar on the topic of 'Creatively Bringing Buildings Back to Life', highlighting the positive impacts repurposing old buildings can have for communities. Presentations were given by Pobl, a Housing Association in Wales; Historic England; Vive La Vallette, an organisation which restored Guernsey's famous bathing pools; as well as the Department for Communities in NI.

Officials also supported preparations for the 44th BIC Summit, which focussed on 'Unlocking the potential of the creative industries across these islands'.



Creative Industries Webinar



Alfred Cannan MHK and Jack Sargeant MS meeting with representatives of Bad Wolf at the 44th Summit creative industries showcase in the Vale of Glamorgan



Energy – Co-led by the Scottish and UK Governments

The Energy Work Sector had a productive year which culminated in an eye-opening visit to Grangemouth and Falkirk on 24-25 November 2025.

Officials were given a tour of the Grangemouth industrial cluster to learn how the site is transitioning to new industries in the green energy sector.



The Energy Work Sector at Forth Valley College, Falkirk

The group then visited Forth Valley College's Skills Transition Centre in Falkirk to hear about the efforts underway to upskill the local workforce, enabling them to seek employment in the industries of the future.

As part of the visit, the work sector was given a presentation from Scottish Government officials on public attitudes to net zero policy.



BIC Energy officials at Forth Valley College's Skills Transition Centre

Transport – Led by the Northern Ireland Executive

On 27 February, the Transport Work Sector held a webinar with over 100 attendees which looked at ways to encourage populations to prioritise active travel and travel by public transport. Officials from the Irish and Welsh Governments shared examples of public information campaigns that are proving effective in promoting active travel, thereby reducing private car use, which in turn is supporting their administration's climate targets.



Transport Work Sector visiting CECA Academy, Paisley College Campus, Glasgow

In March, the work sector met in Glasgow to visit a variety of sites in the city related to the improvement and maintenance of HGV linkages. Academics from Heriot-Watt University presented on how they model freight movements across Scotland. The work sector also visited the M8 Woodside scheme, First Bus Caledonia, and the Civil Engineering Contractors Association (CECA) Academy.



Heriot-Watt University demonstration



Environment – Led by the UK Government

The Environment Ministerial meeting of Thursday 8 May resulted in agreement that the circular economy should be the priority focus of the Environment Work Sector.

A circular economy work plan was subsequently signed off by ministers in December, committing administrations to collaborating on: Circular Economy Strategies, Deposit Return Scheme; Repair, Re-use and Recycling Rates; Circulation of Batteries, as well as the particular contexts faced by smaller islands in achieving a circular economy.

On 8 December, the work sector held a webinar exploring different approaches to developing Circular Economy Strategies, with presentations from the Government of Ireland, Scottish Government, Zero Waste Scotland, the Head of the UK's Circular Economy Taskforce, the Northern Ireland Executive and International Synergies.



Circular Economy Strategies webinar, 8 December 2025



Timmy Dooley TD and Dr Alasdair Allan MSP during the Environment ministerial meeting in Kew Gardens, London

Invasive Species – Led by UK Government

The threat of invasive non-native species to the biodiversity of these islands continues to be a multi-faceted challenge. In recognition of this, ministers established a new Invasive Species (INS) Work Sector at the aforementioned Environment Ministerial meeting on 8 May. Ministers also launched Invasive Species Week 2025 to raise greater awareness among the public of the threats that INS pose, particularly at points of entry, such as ports.

The impact of Asian Hornets (also known as the Yellow Legged Hornet) continues to be significant. To support shared learning, the work sector held a webinar on 11 February, with presentations from the University of Exeter, a local Jersey-based expert, the UK's National Bee Unit, and the National Biodiversity Data Centre in Ireland. Knowledge and guidance covering nest detection and development, hornet behaviour, rapid response and advice on how new technology can assist population control were shared with over 300 attendees, including individuals dialling-in from as far away as New Zealand.



Environment ministers launching Invasive Species Week 2025



Presentations at the Asian Hornet webinar on 11 February



Drugs and Alcohol – Led by the Government of Ireland

On 28 May, the Drugs and Alcohol Work Sector held a webinar focussed on the use of naloxone, which is used to reverse or mitigate the effects of opioids. Speakers contributing to the discussion shared learnings and best practice relating to legislation, technological approaches to working with substance misuse disorders, and the naloxone experience in Norway.



BIC Drugs and Alcohol officials meeting in Dublin, May 2025

Officials met again in Dublin between 20-21 November to visit organisations working to support those with substance use disorders. The first of these was Merchant's Quay Ireland, where attendees were given a tour of the facilities and learned about the support services available to drug users. The second was to the Dublin Simon Community's new Usher's Island facility. Here attendees were told about the specialist residential services on offer to those suffering and recovering from alcohol and drug use disorders.



Drugs & Alcohol Work Sector officials share best practice during their visit to Dublin

Early Years – Led by the Welsh Government

On 22-23 September, the Early Years Work Sector visited Falkirk to learn about the Scottish Government's approach to play pedagogy.

Attendees were hosted at Glenburn Early Learning Centre (ELC) in Hallglen to find out about Falkirk Council's approach to play. The visit was an important opportunity

for administrations to learn about Glenburn ELC's creative use of both indoor and outdoor space, particularly the effective use of no cost and low-cost equipment to encourage creativity in play. Officials also heard how play specific approaches such as outdoor learning, and learning for sustainability, had been utilised within the setting to support a diverse cohort of families.



Early Years officials meeting the team at Glenburn Early Learning Centre



The art station at Glenburn Early Learning Centre



Housing – Led by the Northern Ireland Executive

The Housing Work Sector visited Cardiff on 25 June to learn about Welsh Government initiatives to tackle homelessness, which included a site tour of a young people's accommodation service. Officials met with staff working on this initiative and learned more about the services provided, including how it caters to those with complex needs. The work sector then also visited Blue Dragon, a homelessness prevention scheme for those aged 55 and over.



Housing Work Sector officials gather at Blue Dragon scheme in Cardiff

Between 5-6 February, the work sector visited Dublin to learn more about the Government of Ireland's housing plan which is accelerating the delivery of new homes alongside ongoing efforts to provide support for affordable housing. The group conducted multiple site visits including a tour of the Montpelier development which is a residential regeneration project in Dublin city centre. Construction on this site started in February 2023 and will soon deliver 1,044 A-rated homes across social, private affordable and cost rental tenures.



Housing officials during a site visit to the Montpelier development in Dublin

Planning and Places – Led by the Northern Ireland Executive

The Planning and Places Work Sector met in Edinburgh between 3-4 September.

Attendees were given a walking tour of Granton Waterfront and learned about the site's low carbon heat network, net zero homes, and coastal park. This was a great opportunity for administrations to hear from those involved in managing this ambitious project and to see the benefits for communities in Edinburgh.



Planning and Places with Ivan McKee MSP

As part of the visit, the work sector met Ivan McKee MSP, Minister for Public Finance in the Scottish Government, and also met with students involved in the Future Planners Programme. Officials were given a presentation by the Future Planners Programme Manager, who set out how the scheme is supporting careers for those who wish to embark on a career in planning.



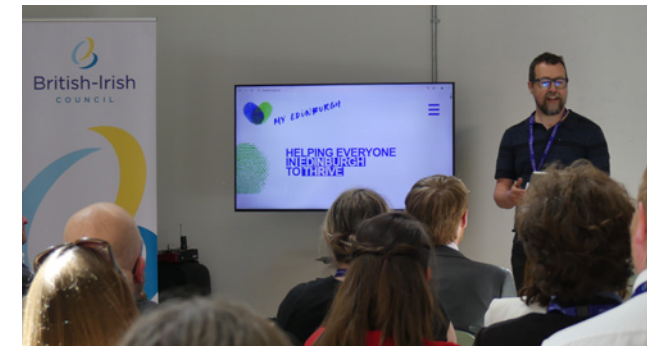
Planning and Places – Granton Waterfront Group Shot



Social Inclusion – Co-led by the Welsh and Scottish Governments

On 14-16 May 2025, the Scottish Government hosted a symposium event in Edinburgh entitled: 'Empowering Sustainability: The Role of Social Enterprises in Shaping a Greener Future.'

As part of the programme, delegates were taken on a site visit to the Energy Training Academy in Dalkeith to learn about how the enterprise is helping to upskill individuals and organisations in fitting and maintaining gas and renewable systems. The symposium itself featured a keynote speech from Josiah Lockhart, Chief Executive Officer of Changeworks, a charity and social enterprise dedicated to de-carbonising homes in Scotland and achieving a Just Transition to Net Zero.



Keynote speech from Josiah Lockhart, CEO at Changeworks

Social Inclusion Symposium Report



Symposium delegates at the Energy Training Academy in Dalkeith, Midlothian

Chair Network

The BIC Chair Network has continued to develop and deepen its work to enhance relations and encourage greater collaboration across the BIC’s work sectors.

The Network met in-person for the very first time at a workshop between 17-18 July in London. The gathering began with a networking event for senior policy officials at the Embassy of Ireland.

The workshop the following day saw a host of connections and linkages identified, underscoring the value of holistic policymaking.



Council Secretariat

The standing Secretariat was established in Edinburgh in January 2012, based in Haymarket.

This derived 20 years ago from the 2006 St Andrews Agreement, wherein the UK Government and the Government of Ireland agreed that *‘Following consultation with its other members, and with a view to giving further impetus to its work, the two Governments would facilitate the establishment of a standing secretariat for the British-Irish Council, if members agree’*.

The Secretariat currently comprises six full-time staff on assignment from the Council’s Member Administrations. The Secretariat running costs for the financial year April 2025 to March 2026 were £136,584.28.

The Secretariat is funded jointly by the eight Member Administrations using an agreed split funding model. With the exception of one role - the Office and Administration Manager, salary costs for individual staff assigned to the Secretariat are met by the relevant Member Administrations.

Resources



St Andrews Agreement, UK Government link



St Andrews Agreement, Government of Ireland link



Belfast Agreement, UK Government link



Good Friday Agreement, Government of Ireland link

Note of Thanks

During this reporting year, former Irish Joint Head, Eddie Brannigan, and former Stakeholder Engagement Manager, Lisa Penny, seconded from the Welsh Government, departed the Secretariat to take up new positions. The Secretariat team, as well as officials from all Member Administrations, thank Eddie and Lisa for their contributions, and wish them every success for the future.



Eddie Brannigan



Contact

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