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## **Director General's Report**

# To: The Minister for Justice and Equality Ms Frances Fitzgerald, T.D.



#### Minister,

I am pleased to transmit to you the Annual Report of the Irish Prison Service for the year 2014. The year 2014 saw the continued implementation of the Irish Prison Service 3 – Year Strategic Plan 2012 – 2015. The progress report on the Strategic Plan forms part of this report and I am pleased to report that significant progress was achieved during the year by the Irish Prison Service.

#### **Prison Numbers**

2014 saw a small increase (2.7%) in total committals to prison. This increase was due to an 8% increase in those committed on sentences of less than 3 months, and specifically those committed for the non payment of a court ordered fine. While all other categories of sentenced committals have either remained static or reduced, this cohort continued to increase.

There were 16,155 committals to prison in 2014 which is an increase of 2.7% on the previous year's total of 15,735. 13,408 persons were sent to prison in 2014 compared to 13,055 in 2013, which also represents an increase of 2.7%. Of those 80.9% were male and 19.1% were female.

The overall daily average number of prisoners in custody has continued to fall. The average in 2014 was 3,915 compared to 4,158 in 2013, a decrease of 5.8%. The average number in custody has fallen by 11% since the peak average of 4,390 in 2011.

In 2014 the target for participation in the Community Return programme was exceeded with 455 persons granted structured release. The Community Support Scheme expanded to West Dublin Campus and Limerick Prison in 2014. A total of 349 persons were released in a structured manner on to the Community Support Schemes in 2014.

#### Cost per Available, Staffed Prison Space

The average annual cost of an available, staffed prison space during the calendar year 2014 was €68,959, an increase of €3,417 on the 2013 cost of €65,542. The increase in the annual average cost is linked to the reduction in the average available, staffed spaces in 2014 in keeping with the Irish Prison Service strategic objective to align the capacity of our prisons with the guidelines laid down by the Inspector of Prisons. Overall costs are down by almost €2.7m.

#### Commission of Investigation into the death of Gary Douch Report

The Irish Prison Service noted and accepted the findings and recommendations of the Report of the Commission of Investigation into the Death of Gary Douch which was completed by Ms Gráinne McMorrow SC and published in May, 2014.



On behalf of the Irish Prison Service, I would like again to extend my sympathies to the Douch family on the tragic death of Gary Douch and also to sincerely apologise for the failings which were identified in the Report.

The Irish prison system in 2014 is very different from the system which operated at the time of this tragedy in 2006. Given the lapse of time many of the deficiencies highlighted in the Report have already been addressed. Significant improvements have been achieved in a number of areas including overcrowding, prisoner accommodation, services to prisoners, prisoners requiring protection and committal assessment procedures.

The Irish Prison Service is implementing an action plan to ensure the implementation of any recommendations contained in the Report which have not yet been completed.

#### Closure of St. Patricks' Institution

Substantial progress has been made to achieving the end of the practice of detaining children in adult prison facilities. The Irish Prison Service engaged extensively with the Irish Youth Justice Service regarding the transfer of responsibility for 17 year olds to Oberstown Campus in line with the Government decision to close St. Patrick's Institution and transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention. This involved the transfer of all 17 year olds serving a sentence in St. Patrick's Institution to a dedicated Unit in Wheatfield Place of Detention and the transfer of the 18 to 20 year old population to Wheatfield Place of Detention.

#### **Women Offenders**

The Joint Probation Service/Irish Prison Service Strategy 2014 – 2016 "an Effective Response to Women who Offend" was launched in March 2014. The Strategy sets out how the two agencies will work together with other statutory, community and voluntary sector partners to provide more tailored women – centred interventions, to reduce offending among this group, and improve opportunities for reintegration as well as achieving more positive outcomes generally.

#### **Strategic Review of Penal Policy**

The Report of the Strategic Review of Penal Policy was published in September 2014 which sets out a coherent framework for a current, and future, policy development. The Department of Justice and Equality, the Irish Prison Service, the Probation Service and the Association for Criminal Justice Research & Development held the Inaugural Irish Criminal Justice conference on 20<sup>th</sup> September in Wheatfield Place of Detention, Dublin. The 2014 conference theme was *Penal Policy Reform*. The Irish Prison Service participated in the implementation group established by the Department of Justice and Equality to progress the Strategic Review recommendations. The next 3 year Strategic Plan 2015 – 2018 will focus on building relationships, rehabilitative measures, efforts to reduce reoffending and the development of penal policy.

#### **Inspector of Prisons**

The Prison Service continues to work closely with the Inspector of Prisons and meetings took place with the Inspector throughout the year. During 2014 the Inspector of Prisons published the "Omnibus Report of Investigations into the deaths of prisoners during the period 1 January 2012 to 11 June 2014". I can assure you that the Inspector's recommendations are being acted on and all necessary steps taken to ensure any deficiencies identified are being addressed. The Inspector also



published his report on the Mountjoy Prison Separation Unit which was closed and the building decommissioned in September 2014.

#### **Modernisation of Prison Estate**

In line with commitments in the Programme for Government, work continued during the year to modernise the prison estate. Slopping out has ended in Mountjoy prison. Modernisation of accommodation blocks in Mountjoy is almost complete and refurbishment work on the D wing will be completed in 2015. When the D wing returns to operation all cells in Mountjoy will have full incell sanitation. Work progressed on the construction of a new prison in Cork and is on target. The construction of the new prison in Cork marks the largest single investment ever in the prison estate and in these times of continuing financial difficulty it represents a very important commitment on the part of Government to the modernisation of the prison estate and in particular to the elimination of slopping out. The business case for a substantial redevelopment of Limerick prison was submitted for consideration by the Department of Public Expenditure and Reform.

#### **Haddington Road Agreement**

The Prison Service has undergone significant change and reform in recent years and staff have been to the forefront of those changes. While recognising those achievements, significant savings and reforms as set out in the Haddington Road Agreement have yet to be achieved to ensure that the sector delivers on its commitments.

Unfortunately, a number of implementation issues arose in respect of the Croke Park and Haddington Road agreements in the latter half of 2014. IPS management have at all times continued to engage with staff representatives on a number of issues through the well established mechanisms contained within those agreements, which provide a framework for parties to address and resolve issues of implementation as they arise. The implementation of ongoing change and reform is vital if we are to ensure that we maintain a modern prison service that is fit for purpose and that operates in the most effective and efficient way possible while providing a safe environment for staff.

## **Postage Stamp set celebrates Prison Service**

Decades of dedicated service to the State was celebrated in a four stamp set issued by An Post, each featured a core aspect of the Prison Service: Care & Custody, Rehabilitation, Restorative Justice and Education. The collection highlights that the Irish Prison Service is not simply a collection of Institutions made up of high walls and secure doors but is made up of the men and women of the Service who work each day behind those walls and doors for the State.

#### Conclusion

I would like to thank my colleagues in the Irish Prison Service for their continued dedication and professionalism. The Irish Prison Service is experiencing a stabilisation in the number of prisoners being committed to prison and huge progress has been achieved in the implementation of the Strategic Plan. We will continue to build on this success to ensure that we maintain a modern Prison Service that is fit for purpose.

Michael Donnellan,

**Director General** 







## **Our Mission**

Providing safe and secure custody, dignity of care and rehabilitation to prisoners for safer communities.

#### **Our Vision**

A safer community through excellence in a prison service built on respect for human dignity.

#### **Our Values**

Service: We serve the public.

**Public Safety:** As a key element of the criminal justice system we endeavour to make a positive contribution to public safety.

**Leadership**: We aspire to be positive role models and encourage others to excel.

**Integrity**: We act lawfully, transparently, honestly, reliably, fairly, and ethically.

**Respect**: We treat everyone with courtesy and respect and concern for their dignity, equality and human rights.

**Principle-led**: We provide the opportunity to offenders to engage in appropriate programmes and activities to improve their lives for a safer community. We apply appropriately the principles of normalisation, personal responsibility, individualisation, non-discrimination, progression and reintegration.

**Collaboration**: We work together, and we form effective partnerships with other agencies so that our performance benefits from a broad range of perspectives, insights and advice.

**Accountability**: We are responsible to ourselves and others for our actions and decisions.

**Family Life & Community:** We assist offenders, where appropriate, to maintain family relations and contact with the wider community.

**Courage**: We do what is right, even when confronted with adversity.

**Excellence**: We conduct ourselves with distinction.





## **The Organisation**

Political responsibility for the prison system in Ireland is vested in the Minister for Justice and Equality. The Irish Prison Service operates as an executive agency within the Department of Justice and Equality. It is headed by a Director General supported by 5 Directors.

The Irish Prison Service deals with male offenders who are 17 years of age or over and

female offenders who are 18 years of age or over.

The Irish Prison Service is administered centrally with its headquarters located in Longford Town.



Fig 1. The Irish Criminal Justice System



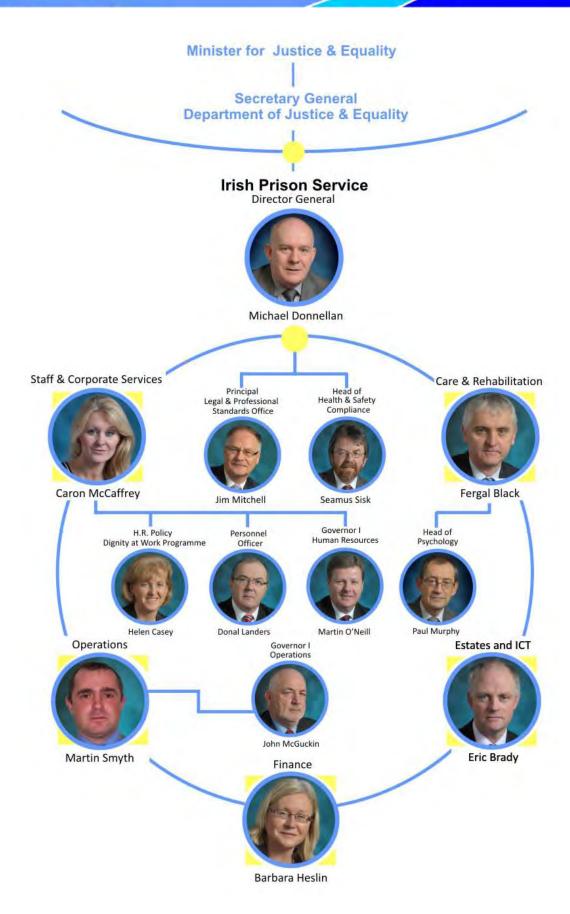


Fig. 2 Irish Prison Service Headquarters and Directorates



## **Budget**

The annual budget for the Irish Prison Service for 2014 was €334.188 million.

#### Staff

At end 2014 there were 3,380 staff in the Irish Prison Service including civilian grades and headquarters staff.

## **Statutory Framework**

The Prison Service operates within a statutory framework comprising the:

- Prisons Acts, including the Prisons Act, 2007;
- relevant provisions in other statutes such as the Prisons (Visiting Committees) Act, 1925, the
  Criminal Justice Act, 1960, the Criminal Justice (Miscellaneous Provisions) Act, 1997, the
  Criminal Justice Act, 2007, other criminal justice acts and the Transfer of Sentenced Persons
  Acts, 1995 and 1997;
- Prison Rules, 2007, including the Prison Rules Amendment (2014); and.
- European Convention on Human Rights Act 2003.

For persons held on immigration related matters the main legislative provisions are the Immigration Acts 1999, 2003 and 2004, their associated regulations, the Illegal Immigrants Trafficking Act 2000 and the Refugee Act 1996.

The Prison Service also takes due account of various international human rights treaties, declarations, standards and recommendations, including the:

- Universal Declaration of Human Rights;
- European Convention on Human Rights;
- United Nations Standard Minimum Rules for the Treatment of Prisoners;
- European Prison Rules 2006;
- United Nations Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment;
- United Nations Covenant on Civil and Political Rights; and
- European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment.

The Prison Service also takes due account of the Reports of the Inspector of Prisons and endeavours to implement the Inspector's recommendations.



## **Implementation of Programme for Government**

As an executive agency of the Department of Justice and Equality, the Irish Prison Service supports the Department in the implementation of the relevant provisions of the Government's Programme for National Recovery, 2011 – 2016 including commitments to:

- enhance safety in our communities;
- balance the needs of the community and those of victims of crime and the rights of those accused;
- deliver services in an economically viable manner/within budget;
- drive cross organisational co-operation and goal sharing between all justice and equality organisations with other Departments and agencies;
- contribute to effective cross-functional and joint agency collaboration, for example, in relation to social policy, children, substance misuse and other cross-Government issues;
- contribute to the Government's "Open Government" reform initiative;
- contribute to improved organisational efficiency and effectiveness, knowledge management and service delivery;
- · continuously update criminal and civil law.







### **Ireland's Prisons**

There are 14 institutions in the Irish prison system consisting of 11 traditional "closed" institutions, two open centres, which operate with minimal internal and perimeter security, and one "semi-open" facility with traditional perimeter security but minimal internal security (the Training Unit).

The majority of female prisoners are accommodated in the Dóchas Centre with the remainder accommodated in Limerick Prison.

Campus based governance has been introduced in three locations - West Dublin Campus (Wheatfield Place of Detention and Cloverhill Prison), Portlaoise Campus (Portlaoise and Midlands Prisons) and Mountjoy Campus (Mountjoy Prison, St Patrick's Institution, Dóchas Centre and the Training Unit).

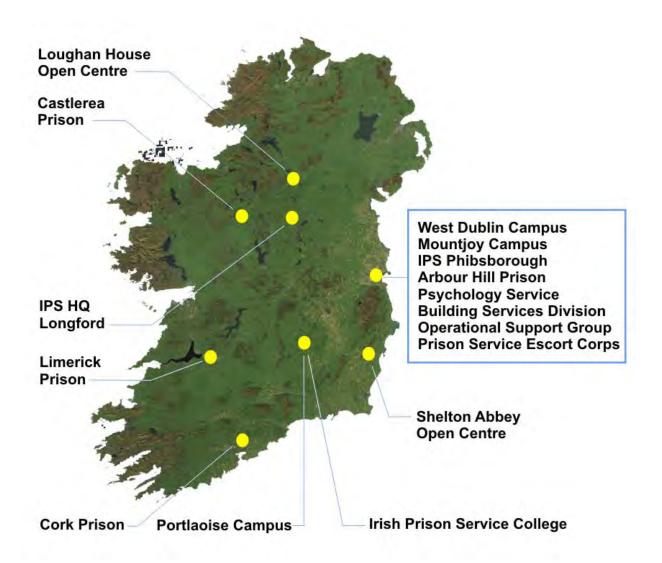


Fig 3. The Irish Prison Service Estate



## **West Dublin Prison Campus**



**Campus Governor:** Colm Barclay

#### Wheatfield Place of Detention

Cloverhill Road Clondalkin Dublin 22.

> Governor III: Patrick Kavanagh



Operational Capacity: 550 at year end.

Wheatfield Place of Detention is a closed, medium security place of detention for males aged 17 years and over.

Prisoner Population: The daily average number in custody in 2014 was 478.



Governor II: John Farrell



Cloverhill Road Clondalkin Dublin 22.

Cloverhill Prison

Governor III: Ronan Maher

Operational Capacity: 431 at year end.

Cloverhill Prison is a closed, medium security prison for males aged 18 years and over which primarily caters for remand prisoners committed from the Leinster area.

Prisoner Population: The daily average number in custody in 2014 was 413.

## **Portlaoise Prison Campus**



Campus Governor: Martin Mullen

#### **Portlaoise Prison**

**Dublin Road** Portlaoise Co Laois.

Governor III:



**Daniel Robbins** 

Operational Capacity: 291 at year end.

Portlaoise Prison is a closed, high security prison for males aged 18 years and over. It is the committal prison for those sent to custody from the Special Criminal Court and prisoners accommodated here include those linked with subversive crime.

Prisoner Population: The daily average number in custody in 2014 was 246.

Governor II: **Ethel Gavin** 



Midlands Prison **Dublin Road** 

Portlaoise Co Laois

Governor III: Ultan Moran

Operational Capacity: 870 at year end.

Midlands Prison is a closed, medium security prison for males aged 18 years and over. It is the committal prison for counties Carlow, Kildare, Kilkenny, Laois, Offaly and Westmeath.

Prisoner Population: The daily average number in custody in 2014 was 823.



## **Mountjoy Prison Campus**



Campus Governor: Brian Murphy



Governor II Michael Lawton

#### **Mountjoy Prison**

North Circular Road Dublin 7

Operational Capacity: 554 at year end

**Mountjoy Prison** is a closed, medium security prison for males aged 18 years and over. It is the main committal prison for Dublin city.

Prisoner Population: The daily average number in custody in 2014 was 556.



Governor III: Greg Garland

#### **Training Unit**

Glengariff Parade, NCR, Dublin 7

Operational Capacity: 96 at year end.

The Training Unit is a semi-open, low security prison for males aged 18 years and over, with a strong emphasis on Work and Training.

Prisoner Population: The daily average number in custody in 2014 was 89.

## St Patrick's Institution

North Circular Road Dublin 7

Governor III: John Kavanagh

Operational Capacity: 34 at year end

Saint Patrick's Institution is a closed, medium security place of detention for males aged 17 to 21 years and accommodates both remand and sentenced prisoners.

Since 17 December 2013 all 18-20 year old prisoners and 17 year old <u>sentence</u>d prisoners are accommodated in Wheatfield Place of Detention.

**Prisoner Population:** The daily average number in custody in 2014 was 11.



#### Dóchas Centre

North Circular Road Dublin 7

Mary O' Connor

Operational Capacity: 105 at year end

The Dóchas Centre is a closed, medium security prison for females aged 18 years and over. It is the committal prison for females committed on remand or sentenced from all Courts outside the Munster area.

**Prisoner Population:** The daily average number in custody in 2014 was 123.



#### **Arbour Hill Prison**

Arbour Hill Dublin 7.



Governor: Liam Dowling

Operational Capacity: 142 at year end.

**Arbour Hill** is a closed, medium security prison for males aged 18 years and over. Its prisoner profile is largely made up of long term sentenced prisoners.

**Prisoner Population:** The daily average number in custody in 2014 was 141.

#### Castlerea Prison

Harristown Castlerea Co Roscommon



Governor: Martin Reilly

Castlerea Prison is aclosed, medium security prison for males aged 18 years and over. It is the committal prison for remand and sentenced prisoners in Connaught and also takes committals from counties Cavan, Donegal and Longford.

**Prisoner Population:** The daily average number in custody in 2014 was 338.

Operational Capacity: 340 at year end.

## **Cork Prison**

Rathmore Road Cork City



Governor: James Collins

Operational Capacity: 210 at year end

**Cork Prison** is a closed, medium security prison for males aged 18 years and over. It is the committal prison for counties Cork, Kerry and Waterford.

**Prisoner Population:** The daily average number in custody in 2014 was 226.



#### **Limerick Prison**

Mulgrave Street Limerick



Governor: Patrick Dawson

Operational Capacity: 220 (males) and

28 (females) at year end.

**Limerick Prison is a** closed, medium security prison for males and females aged 18 years and over. It is the committal prison for males for counties Clare, Limerick and Tipperary and for females for all six Munster counties.

**Prisoner Population:** The daily average number in custody in 2014 was 223 males and 27 females.

**Loughan House** 

Blacklion Co Cavan

Operational Capacity: 140 at year end.

Governor: Edward Mullins

Loughan House is an open, low security prison for males aged 18 years and over who are regarded as requiring lower levels of security.

**Prisoner Population:** The daily average number in custody in 2014 was 119.

**Shelton Abbey** 

Arklow Co Wicklow



Governor: Conal Healy

Operational Capacity: 115 at year end.

**Shelton Abbey** is an open, low security prison for males aged 19 years and over who are regarded as requiring lower levels of security.

**Prisoner Population:** The daily average number in custody in 2014 was 102.



## **IPS Support Units**

#### **Building Services Division**

Airways Industrial Estate Santry Dublin 17



Governor: George Victory

Building Services Division (BSD), provides a technical / advisory support service in relation to the maintenance of prison facilities and prison capital projects.

## **Operational Support Group**

Árd na Gaoithe Arbour Hill Dublin 7



Governor: Frances Daly

The Operational Support Group(OSG) supports Prison Governors in preventing contraband entering prisons, to prevent the direction of crime from prisons and to detect prohibited articles within prisons and are in operations in all closed prisons except Arbour Hill and the Training Unit

### Irish Prison Service College

Stack House Dublin Road Portlaoise Co. Laois



Governor: David Clarke

The Irish Prison Service College (IPSC) plans, designs, delivers and evaluates learning and development interventions which cultivate staff competencies and contribute to the achievement of the organisation's mission and strategic objectives. Training is delivered by IPS staff and by national & international experts in particular fields.

## **Prison Service Escort Corps**

Cloverhill Prison Clondalkin Dublin 22



Governor: Michael Cosgrove

The Prison Service Escorts Corps (PSEC) provides the prisoner escorting service. PSEC is sub divided into three regional areas, Munster, Connaught and Leinster. Ulster is incorporated into Connaught and Leinster.







## Overview – 2014 statistics at a glance

There were 16,155 committals to prison in 2014 which is an increase of 2.7% on the 2013 total of 15,735.

13,408 persons were sent to prison in 2014 compared to 13,055 in 2013, which represents an increase of 2.7%. Of those, 80.9% were male and 19.1% were female.

## **Committals during 2014**

- There was an overall increase of 364 or 2.9% in the numbers committed to prison <u>under sentence</u> in 2014 (12,853) over 2013 (12,489).
- Committals under sentence of less than 3 months increased by 8.1% on the 2013 figure, i.e., from 8,663 to 9,361.
- The number of prisoners committed serving sentences of 12 months or less increased by 3.7% on the 2013 figure (11,182 in 2013 to 11,596 in 2014). This cohort represented 90.2% of all committals to prison under sentence in 2014.

#### However, when fines committals are excluded from these figures:

- o the numbers committed under sentence has decreased by 494 or 11% from 4,368 in 2013 to 3,874 in 2014.
- o the numbers committed under sentence of less than 3 months has decreased by 183 or 25% from 723 in 2013 to 540 in 2014.
- the numbers committed on sentences of less than 12 months has decreased by 14.5% on the 2013 figure. The numbers being committed on sentences of less than 12 months has decreased by 29% in the last 4 years. (See appendix VI)
- Committals under sentence of 1 to 2 years; 2 to 3 years, 5 to 10 years; 10 years + and life remained static.
- Committals under sentence of 3-5 years decreased by 13% from 398 in 2013 to 346 in 2014.
- There were 8,979 committals for the non-payment of a court ordered fine which was a 10.6% increase on the previous year, i.e. from 8,121 in 2013 to 8,979 in 2014. Of this 75% were male and 25% were female.

## **Persons detained under Immigration Laws**

In 2014 there were 407 committals in respect of immigration issues involving 390 detainees. This represents a slight increase on the previous year (396 committals involving 374 detainees). **The average daily number of persons in custody under this category was 6.** 



## Snapshot of prison population on 28<sup>th</sup> November 2014

- The total number of persons in custody on that date decreased by 7.9% (4,099 on 30 November 2013 to 3,777 on 28<sup>th</sup> November 2014).
- Some 344 prisoners (10.8%) were serving life sentences and another 273 (8.5%) were serving determinate sentences of 10 years or more.
- 23 offenders were serving sentences of less than 3 months representing 0.7% of the total number of prisoners in custody. There were 4 persons in prison for non-payment of fines which represents 0.1% of the total number of prisoners in custody on that date.
- There were 715 prisoners on temporary release of which 254 were serving less than 3 months for fines, 146 were on the Community Return Programme and 72 were on temporary release to the Community Support Scheme.
- On 28th November, the number of persons in custody totalled 3,777 and included:
  - **556** Remand/trial prisoners
  - **17** Immigration detainees
- 4 Fines prisoners
- **8** Subversives prisoners

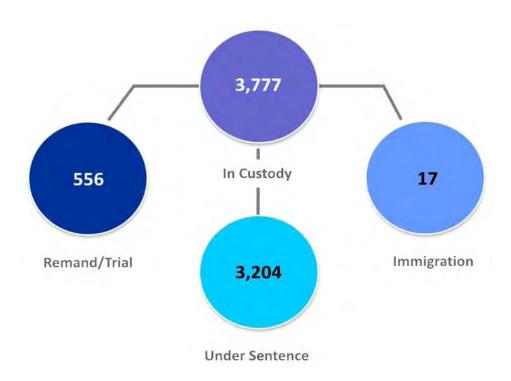


Fig 4. Prisoner population overview snapshot 28<sup>th</sup> November 2014



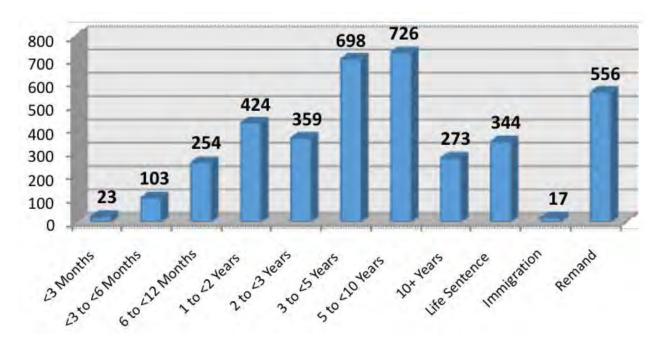


Fig 5. Prisoner population sentence snapshot 28<sup>th</sup> November 2014

## Daily average number of prisoners in custody

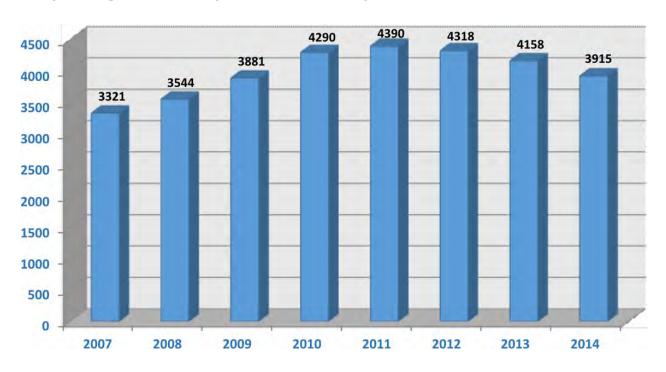


Fig 6. Daily Average 2007 - 2014

The overall daily average number of prisoners in custody in 2014 was 3,915 compared to 4,158 in 2013. The average number of female offenders in custody was 150, a 3.8% decrease on the 2013 average of 156.



## **Females under sentence**

## **Males under sentence**

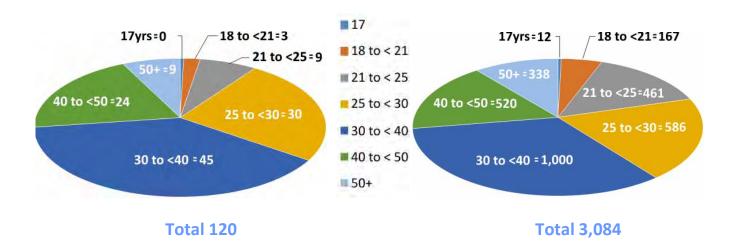
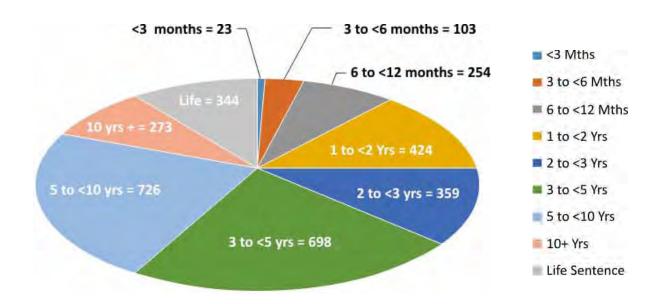


Fig 7. Prisoner population under sentence age profile 28<sup>th</sup> November 2014

## **Sentence Length**



**Total 3,204** 

Fig 8. Prisoner population sentence length 28<sup>th</sup> November 2014



## Offence category classified by sentence

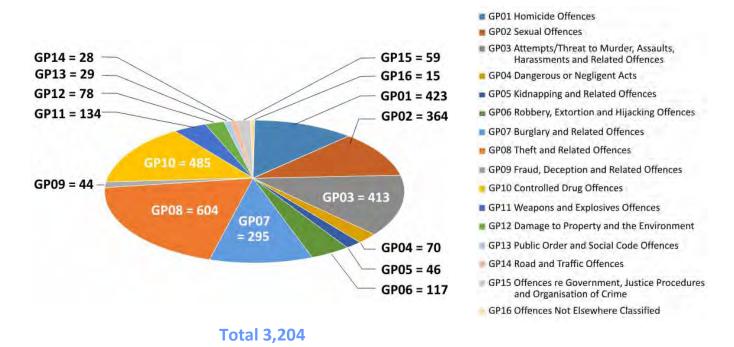


Fig 9. Prisoner population offence category snapshot 28<sup>th</sup> November 2014

## **Committals**

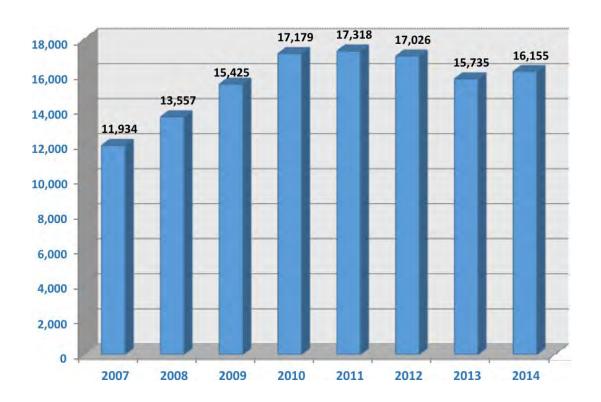


Fig 10. Committals 2007 - 2014



## Persons committed to prison in 2014

A total of 13,408 persons accounted for the 16,155 committals. This figure relates to persons newly committed to prison (i.e. not already on remand or serving another sentence). This represents an increase of 2.7% on the 2013 total of 13,055 persons.

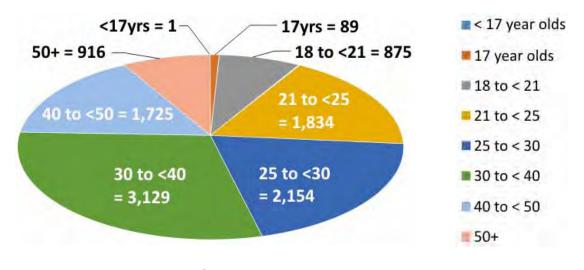
Of the 13,408 committed in 2014, 80% were male and 20% were female. When the committals for non-payment of a court ordered fine are removed then 90% of persons committed are male and 10% are female.

The total of 16,155 committals to prison compared to 15,735 in 2013 represents an increase of 2.7%.

The total of 16,155 committals comprised of:

- 12,336 under sentence,
- 3,858 on remand,
- 48 for European Arrest Warrant extradition,
- 407 under immigration law and
- 6 for contempt of court.

## Age of persons committed - Males

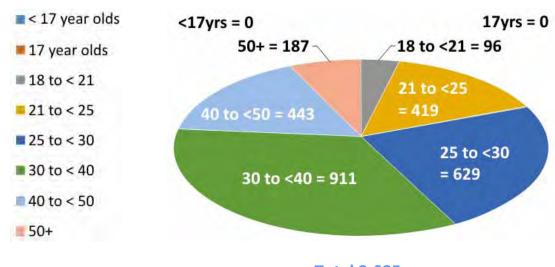


**Total 10,723** 

Fig 11. Age of males committed to prison in 2014



## **Age of persons committed - Females**



**Total 2,685** 

Fig 12. Age of females committed to prison in 2014

## Type of committal and gender

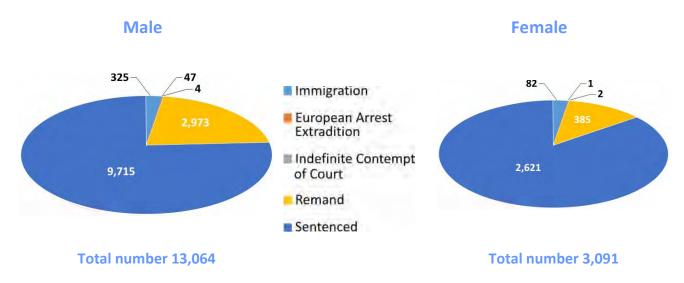


Fig 13. Committals during 2014 classified by type of committal and gender

## County and Country of origin of persons committed to prison

Over a quarter (26.6%) of all persons committed declared Dublin as their county of residence. Cork with 15.5%, Limerick with 7.3% and Galway with 5.2% were the next largest counties of residence indicated.

Of the 13,408 persons committed, 11,124 were Irish Nationals (83.0%), which is an increase of 405 or 3.8% on the corresponding 2013 figure of 10,719.



Other EU nationals (excluding Irish) accounted for 1,540 (11.5%) of persons committed. Other European nationals accounted for 145 (1.1%), African nationals for 281 (2.1%), Asian nationals for 207 (1.5%) and Central/South American nationals accounted for 52 (0.4%).

## A full breakdown by county of residence and country of origin is available on our website: <a href="https://www.irishprisons.ie">www.irishprisons.ie</a>

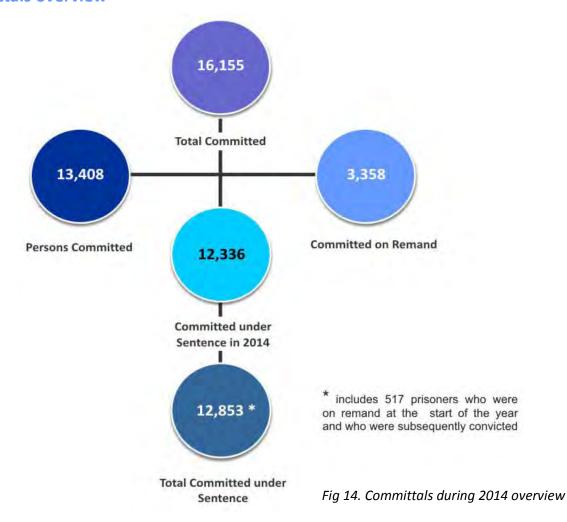
#### Committals under sentence

There were 12,336 committals directly under sentence in 2014. When an additional 517 prisoners, who were already in custody at the start of the year on remand/awaiting trial and who were subsequently convicted are included, the total number of prisoners received on conviction in 2014 was 12,853.

## Sentence length

There was a 2.9% increase (364) in the numbers committed to prison under sentence in 2014 (total of 12,853) over 2013 (12,489). However, when fines committals are excluded from these figures, the numbers committed under sentence decreased by 494 or 11% from 4,368 in 2013 to 3,874 in 2014.

## **Committals overview**





## **Offence Group**

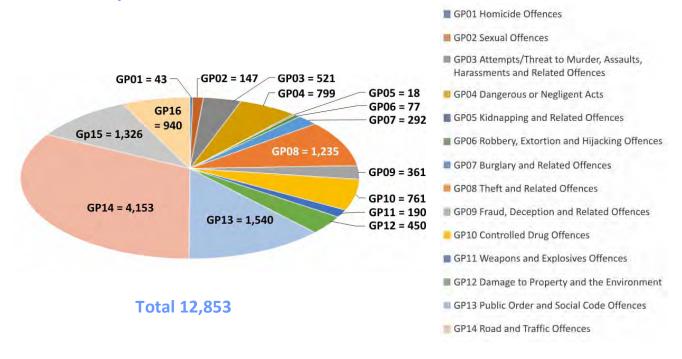


Fig 15. Sentenced committals during 2014 by offence groups

## **Sentence Length**



**Total 12,853** 

Fig 16. Sentenced committals during 2014 by sentence length



### **Age Group**

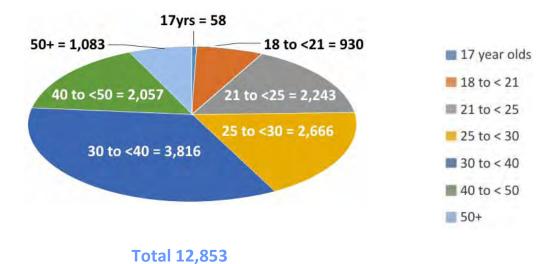


Fig 17. Committals under sentence during 2014 by age group

#### **Committals for Fines or Debt**

The number of committals to prison as a consequence of the non-payment of a court ordered fine during 2014 increased by 10.6% on the 2013 figure, i.e., from 8,121 in 2013 to 8,979 in 2014.

Of this, 2,334 were female while 6,645 were male. A total of 23 debtors (22 male, 1 female) were committed during the year.

Further statistical information on this section is available on www.irishprisons.ie







### **Strategic Objectives**

In April 2012 the Irish Prison Service launched a Three Year Strategic Plan for the Irish Prison Service covering the period 2012 -2015.

The Strategy Statement was developed in consultation with our staff at headquarters, those based in prisons and elsewhere. A wide ranging consultation process was also undertaken with all relevant stakeholders in the criminal justice system and beyond.

The overarching high level objectives which underpin our strategic actions are:

- Increasing public safety by maintaining safe and secure custody for all those committed by the Courts and by reducing reoffending and improving prisoner rehabilitation through the development of a multi-agency approach to offending.
- Ensuring Ireland's compliance with domestic and international human rights obligations and best practice.
- Delivering reform and implementing change in accordance with the Public Service Agreement and the Integrated Reform Plan for the Justice and Equality Sector.

The role of the Irish Prison Service is to provide safe care and secure custody of all of those committed to it by the courts. The role of the Service is also to engage with convicted prisoners in a realistic and meaningful way in order to reduce their reoffending and enhance their reintegration back into society, thus contributing to public safety and a reduction in recidivism while at the same time ensuring that convicted persons properly serve sentences imposed on them and that decisions made relating to prisoners in its care do not result in any unnecessary danger/risk to the wider community.

The 6 strategic actions contained in the Strategy are centred on:

- Prison numbers
- Prisoner progression
- Prisoner programmes
- Management and staffing
- the Prison Estate, and
- Consolidation of Prison legislation

and their implementation seeks to ensure that the Service delivers on its fundamental responsibilities as a key element of the criminal justice system.

On a practical level, these objectives will be achieved by the Service taking a number of specific actions which are published in yearly implementation plans.



### **Strategic Actions**

This section of the Annual Report gives details of the progress to the end of 2014 on the Three-Year Strategic Plan.

1

#### **Prison Numbers**

We will align the capacity of our prisons in line with the guidelines laid down by the Inspector of Prisons. We will ensure that prisoners released early from custody are placed on appropriate, structured programmes of temporary release.

2

#### **Prisoner Progression**

We will re-engineer our prison system to give effect to the principles of normalisation, progression and reintegration. In conjunction with the Department of Children and Youth Affairs and other relevant stakeholders, we will end the detention of children in St. Patrick's Institution.

3

#### **Prisoner Programmes**

Through engaging with other statutory agencies, including the Probation Service, and the community and voluntary sector we will work to develop a system of joined up care from pre to post imprisonment in order to improve outcomes for prisoners. We will devise specific strategies for younger prisoners, women, older prisoners, sex offenders, protection prisoners, violent offenders and those suffering from mental illness. We will build on and enhance current programmes and services, including accredited education and vocational training.

4

#### Management and Staffing

We will implement the provisions of the Public Service Agreement 2010 - 2014 and the Integrated Plan for the Justice and Equality Sector in order to sustain the delivery of excellent public services while delivering the necessary cost reductions and efficiencies. We will review our management and staffing structures to ensure greater efficiency and strengthen accountability and communication across the Service.

5

#### **Prison Estate**

We will implement a 40 month capital plan to provide in cell sanitation in all cells and radically improve prison conditions in the older parts of the prison estate.

6

#### Consolidation of Prison Legislation

We will work with the Department of Justice and Equality in relation to the consolidation of prison law and its restatement in clear accessible modern terms.



# **2014 Progress Report**

## **Strategic Action 1: Prisoner Numbers**

Action 1.1	Progress to end December 2014
	Ongoing
	The bed capacities of 9 prisons have been aligned with the Inspector of Prisons' recommended figures. These prisons are:
Reduction of chronic overcrowding in Mountjoy, Cork, Limerick and the Dóchas Centre	Mountjoy Male, St Patrick's, Portlaoise, Midlands, Loughan House, Training Unit, Cloverhill, Wheatfield Place of Detention and Shelton Abbey.
	On 31 December 2014 3,554 prisoners were in custody. This represents an occupancy level of 86% of the IPS bed capacity of 4,126 and 89% of the 3,982 Inspector of Prisons recommended bed capacity.

Action 1.2	Progress to end December 2014
National roll out of the	Implemented
Community Return Programme	

Action 1.3	Progress to end December 2014
Joint funding and staffing arrangements to maximize the	Implemented
availability of structured programmes in the community	

Action 1.4	Progress to end December 2014
	Ongoing
Increased number of long term prisoners engaging in the Parole Board process	A number of initiatives have been introduced in conjunction with the Parole Board to promote engagement in the Parole Board process  Information leaflets on the Parole Board process have been developed and circulated to eligible prisoners.  Information meetings with the Parole Board have been facilitated with lifers groups in a number of prisons.



# **Strategic Action 2: Prisoner Progression**

Action 2.1	Progress to end December 2014
Designate the security level and regime status of our 14 prisons and ensure that prisoners sentences are managed to ensure appropriate progression through the system with a view to enhancing normalisation, progression and reintegration	Ongoing  National Flow Plan for sentence management and prisoner progression being progressed.

Action 2.2	Progress to end December 2014
	Ongoing
Fundamental review of prison campus structures/individual prisons in terms of their function and internal prisoner progression programmes	Campus management structures have been introduced in Mountjoy, West Dublin and Portlaoise.

Action 2.3	Progress to end December 2014
Review of the committal status of prisons	Implemented

Action 2.4	Progress to end December 2014
Introduction of appropriate assessment procedures on committal	Implemented

Action 2.5	Progress to end December 2014
Introduction of dedicated committal areas in all committal prisons	Implemented



# **Strategic Action 3: Prisoner Programmes**

Action 3.1	Progress to end December 2014
	Ongoing
Enhance sentence planning including Integrated Sentence Management	By end 2014 there were 2,950 active ISM cases. Dedicated ISM Coordinators became operational in all prisons and open centres. ISM Coordinator vacancies continued to be filled.  Work and Training Officer (WTO) vacancies continued to be filled to facilitate enhanced work training and resettlement.
	Library Service was rolled out, Contract librarian engaged to train library assistants in Castlerea, Cork, Limerick and Midlands. Prisoners trained in Mountjoy, Training Unit and Arbour Hill through a combination of contract librarian and Dublin City Council Librarian staff.

Action 3.2	Progress to end December 2014
Roll out of national Incentivised Regimes Policy and introduction of individual incentivised regime policies in each prison	Implemented

# **Development of Specific Strategies:**

Action 3.3	Progress to end December 2014
	Ongoing
Strategy for Younger prisoners	The Irish Prison Service engaged extensively with the Irish Youth Justice Service regarding the transfer of responsibility for 17 year olds to Oberstown Campus in line with the Government decision to close St. Patrick's Institution and transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention. This involved the transfer of all 17 year olds serving a sentence in St. Patrick's Institution to a dedicated Unit in Wheatfield Place of Detention and the transfer of the 18 to 20 year old population to Wheatfield Place of Detention.

Action 3.4	Progress to end December 2014
Ctuatage for Manage prices are	Implemented
Strategy for Women prisoners	



Action 3.5	Progress to end December 2014
Strategy for Older prisoners	Ongoing  Having cognisance of the particular needs of older people in custody all prisoners over 55 years of age have an active nursing care plan, in which their specific needs have been identified. This care planning process assists healthcare staff in identifying patient specific issues and arranging effective through-care on release.  Survey of older prisoners completed. Review of survey results under consideration.

Action 3.6	Progress to end December 2014
	Ongoing
Strategy for Sex Offenders	Discussions and proposals of the Joint Irish Prison Service /Probation Service Working Group, in relation to achieving an effective and managed response to imprisoned sex offenders are under active consideration in partnership with the Department of Justice and Equality.

Action 3.7	Progress to end December 2014
	Ongoing
Strategy for Prisoners requiring protection	Regular meetings of the Solitary Confinement Group, chaired by the Director General were held to reduce number of prisoners on 23 hour lock up and to introduce measures to reduce the number of prisoners held on restricted regime. Since the introduction of the IPS solitary confinement group the number of prisoners on 22/23 hour lock up has decreased by 168 or 80% from 211 to 43.

Action 3.8	Progress to end December 2014
Strategy for violent offenders	Implemented
Strategy for violent offenders	

Action 3.9	Progress to end December 2014
Strategy for prisoners suffering from mental illness	Ongoing



Progress continued in relation to provision of appropriate mental
health services. Seven additional Community Psychiatric Nurses
were appointed, bringing the total number to thirteen. A social
worker was appointed to enhance the safe transition of prisoners
between prison and community settings. Work continues with
the HSE/NFMHS to finalise an agreed Memorandum of
Understanding. IPS participates in the Inter-Departmental
Group (to examine issues relating to people with mental illness in
prison). In late 2014, an Oversight Group was established to
review and update the mental health training programme for all
prison staff.

Action 3.10	Progress to end December 2014
	Ongoing
Pilot restorative justice practices	Pilot programmes in place in Wheatfield and Dóchas. To be further developed in 2015.

Action 3.11	Progress to end December 2014
	Ongoing
Social Impact Investment	Alternative pilot support programmes have been put in place for short term sentenced prisoners. Expanded Community Support Schemes cover Mountjoy Campus, Cork Prison, West Dublin Campus and Limerick Prison. Expanded engagement with the community based NGO, Care After Prison provides support and advocacy to prisoners serving sentences under 12 months released on temporary release from Dublin Prisons. Successfully placed 230 referrals (short term prisoners) on the above scheme during 2014.
	Engaged with NGO, Cork Alliance, to provide support to those leaving Cork Prison and have placed 114 referrals on this scheme during 2014. Engaged with NGO, PALLS to provide support to short term prisoners leaving Limerick Prison and placed 26 referrals on this scheme since September 2014.

Action 3.12	Progress to end December 2014
	Ongoing
Interagency case management plans for all prisoners subject to post custody supervision	The joint IPS/Probation Service Strategy sets out an interagency plan for how the two organisations will continue to develop and co-ordinate our joint working, in conjunction with our statutory and community and voluntary sector partners, to further improve outcomes for prisoners. Please see appendix 1 for progress on the joint strategy.



Action 3.13	Progress to end December 2014
	Ongoing
Develop prison based offender programmes and through-care arrangements	The Joint IPS/Probation Service Strategy sets out an interagency plan regarding prisoner based offender programmes and through-care arrangements.
	Please see appendix 1 for progress on the joint strategy.

Action 3.14	Progress to end December 2014
	Ongoing
Continued development and enhancement of drug services including review of the Irish Prison Service Clinical Drug Treatment Policy	Opiate Substitution Treatment extended to Castlerea early 2014. Enhancement of Drug Treatment Services continued in Mountjoy Campus.

Action 3.15	Progress to end December 2014
	Ongoing
Introduction of Drug Free Units in all closed prisons, continued development of drug treatment services and enhanced supply reduction measures	Drug Free Units implemented in all closed prisons. Continued review of drug treatment and rehabilitation service ongoing. During 2014 the Operational Support Group carried out a large number of cell searches across the entire Estate including 5 targeted operations which resulted in the seizures of large quantity of contraband. The Irish Prison Service successfully trained four canine Instructors who are now qualified to deliver a high level of training to IPS Canine teams to further enhance security in the Prison Estate.

Action 3.16	Progress to end December 2014
Standard audit tools to	Ongoing
measure healthcare equivalence	Audits completed for Limerick, Cork, Dóchas, Midlands, Wheatfield and Arbour Hill. These audits have shown that compliance with healthcare standards has risen significantly.

Action 3.17	Progress to end December 2014
	Ongoing
Strengthen family supports	The Family & Imprisonment (FIG) Implementation Group progressed recommendations of the FIG Working Group on pilot basis in Limerick Prison. A bespoke Families and Imprisonment Parenting Programme is being developed in cooperation with Community Partners (Childhood Development Initiative, Parents Plus and Bedford Row Project).



# **Strategic Action 4: Management and Staffing**

Action 4.1	Progress to end December 2014
	Ongoing
	Task reviews completed in all 14 prisons and the Irish Prison Service College. Operational Support task reviews to be completed 2015.
	Open recruitment introduced. 110 Prison Administration Support Officer (PASO) commenced working in the IPS since end 2012.
Implementation of Public Service Agreement	Attendance Management policy rolled out in July 2014 to establish a coherent framework within which the issue of Staff attendance is addressed. There was a decrease of 11.13% in the number of days lost to sick leave compared to the corresponding period in 2013.
	HRA salary deductions implemented for high earners in 2014. HRA deferrals of increments/reduction of annual leave allowances/cash deductions/ working of rest days were applied in 2014 and will continue in 2015 and 2016. Elimination of allowances directed under HRA completed.

Action 4.2	Progress to end December 2014
	Ongoing
Management and staffing restructuring	Campus based governance now in operation in three locations - West Dublin Campus (Wheatfield Place of Detention and Cloverhill Prison), Portlaoise Campus (Portlaoise and Midlands Prisons) and Mountjoy Campus (Mountjoy Prison, St Patrick's Institution, Dóchas Centre and the Training Unit).

Action 4.3	Progress to end December 2014
Establishment of Professional	Implemented
Standards and Legal Unit	

Action 4.4	Progress to end December 2014
Obtain and maintain	Ongoing
accreditation to the IPS Occupational Health & Safety Management System.	Health and Safety Compliance group chaired by the Director General established in January 2014 which met quarterly. Health & Safety Manual and a Health & Safety Staff Handbook updated



and launched at all sites by September 2014. Portlaoise Campus/IPSTC Health & Safety management system retained external certification under the 18001 Occupational Health & Safety Assessment Series (OHSAS). Fire Safety and Health and safety matters are an ongoing high priority for the IPS.

Action 4.5	Progress to end December 2014
	Ongoing
Review of training structures	Significant achievements made in relation to child protection, mental health awareness and human rights training. Key achievements include the development of a Mental Health Awareness programme, a tailored, prison specific Human Rights programme, instruction in pro-social modelling, communications and interpersonal skills, equality and diversity awareness, professional conduct, ethics, social psychology, human rights and prison law and a 'Women Awareness Staff Programme' (WASP) for officers working with female prisoners.

Action 4.6	Progress to end December 2014
Dignity at Work Charter and launch of prison wide dignity and respect campaign	Ongoing  Steering Group and Sub Groups to develop programme established. Five behaviours were identified by staff to ensure a dignified work environment – Respectful, Supportive, Openness, Competence, Fair and Inclusive. Five Sub Groups were established to further develop policies and initiatives. A number of policies have been drafted including Acceptable Behaviour Standard, Anti Graffiti Policy, Competency Framework, Well-Being at Work Policy, creating the foundations to the Programme.



# Strategic Action 5 : Prison Estate Capital Expenditure Plan 2012-2016

Action 5.1	Progress to end December 2014
	Ongoing
Provide in-cell sanitation in all remaining areas of the prison estate	Slopping out has ended in Mountjoy prison. Modernisation of accommodation blocks in Mountjoy is almost complete; refurbishment work on the D wing will be completed in 2015. Work progressed on the construction of a new prison in Cork and is on target. Business case for the redevelopment of Limerick Prison submitted to D/Per. Exploratory work on the options for the elimination of slopping out in Portlaoise E block.
	The number of prisoners slopping out reduced to 304 at the end of 2014. This is a reduction of 67% since the beginning of 2012. 91% of all prisoners now have 24 hour access to toilet facilities.

Action 5.2	Progress to end December 2014
	Ongoing
Undertake capital projects in order to replace outdated accommodation and facilities	Cork - Work is progressing on the construction of a new prison for Cork with construction and fit-out on target.  Limerick - Business case for a substantial redevelopment of
in:	Limerick prison including the provision of a standalone women's
Cork prison;	prison submitted to Department of Public Expenditure and Reform.  Mountjoy – Work is continuing on the modernisation project at
Limerick prison (replacement of A & B wings);	Mountjoy. Modernisation of accommodation blocks is almost complete, refurbishment work on the D wing to be completed 2015. When the D wing returns to operation all cells in Mountjoy will have full in-cell sanitation.
<ul> <li>Mountjoy prison (A, B &amp; D wings);</li> </ul>	Portlaoise – project is capital dependent. Consideration of works required at Portlaoise Prison is ongoing.
Portlaoise E Block.	<b>Wheatfield</b> - Construction and fit out of Work and Training facilities in Wheatfield completed.



## **Strategic Action 6: Legislative Consolidation**

Action 6.1	Progress to end December 2014
In conjunction with the Criminal Law Reform Division we will:	Ongoing
<ul> <li>Review prison law to identify areas of law for repeal, reform or</li> </ul>	Statutory Instruments prepared and enacted to give effect to changes in St. Patrick's Institution and Wheatfield Prison.  Consolidated Committal Order revised and operational.
restatement in modern terms;  Identify areas that require to be regulated by legislation in the light of international	consonated committal order revised and operational.
developments;  • Assess how amendments to existing law could better facilitate the more efficient day to day operation of the	Amendments drafted regarding Rule 57 Prisoner Complaints
Service; • Recommend new statutory provisions to reflect the most appropriate corporate governance structure for the	Amendments made to the Prison Rules regarding remission of sentence (rule 59)
<ul> <li>organisation;</li> <li>Identify any legislative amendments necessary to give effect to Programme for Government commitments in relation to remission.</li> </ul>	

Action 6.2	Progress to end December 2014
	Ongoing
Provide expertise and advice to	
Criminal Law Reform Division to	Observations provided to the Department of Justice and Equality
assist in the drawing up of a	on a draft scheme of a Prisons Bill
draft General Scheme of a	
Prison Bill	

Action 6.3	Progress to end December 2014
Provide support and advice to Criminal Law Reform Division to assist in the publication and passage of the Bill through the	Ongoing
Oireachtas and to enactment	







### **Appendix I**

### **Update on Joint IPS/Probation Service Strategy**

Continuum of Sentence Management IN ENHANCING SENTENCE MANAGEMENT AND THROUGHCARE OF PRISONERS, WE

- Delivered group work programmes on offending behaviour 'Choice and
- · Challenge' in Wheatfield Place of Detention.
- Expanded group programmes in prisons with life sentenced prisoners.
- Developed joint assessment mechanisms for sentenced prisoners under consideration for the Community Return Scheme.
- Referred 31prisoners convicted for sexual offending, into the multi-agency Sex
- Offender Risk Assessment and Management arrangements, following completion
  of custodial part of sentence
- Agreed to pilot joint agencies response to crime initiatives (An Garda Síochána the Probation Service and the Irish Prison Service).
- Undertaken joint training on risk assessment of sex offenders.
- Provided joint funding of Community Based Organisations to work within the prisons to aid resettlement.
- Completed 71 reports on Life Sentence Prisoners on behalf of the Irish Prisor Service
- Provided 84 Parole Board Assessment and Home Circumstances reports

2 Community Return

#### IN FURTHER ROLLING OUT THE COMMUNITY RETURN PROGRAMME, WE HAVE:

- Exceeded the target (450) of participants in 2014 with 455 structured releases.
- Maintained an exceptionally high compliance rate of almost 90% of those released on to the scheme.
- Continued to explore the expansion of the Community Return Programme and its application to suitable prisoners.
- Published a research evaluation of the Community Return Programme
- Expanded the co-located unit with the assignment of a Prison Officer to the team in May 2014.
- Established supply links with charitable organisations utilising the fruit and vegetable produce cultivated by the Community Return Project at Thornton Hall.
- Negotiated with the CDETB prison based Education Units, for the Thornton Hall horticultural project to be accredited as a formal training programme during 2015.
- We further incentivised the scheme by granting Enhanced Remission to suitable participants on successful completion of their work obligations.

Supports for Short Term Prisoners

#### IN THE PROVISION OF SUPPORT FOR SHORT SENTENCED PRISONERS, WE HAVE:

- Expanded Community Support Schemes to now cover Mountjoy Campus, Cork Prison, West Dublin Campus and Limerick Prison.
- Expanded engagement with the community based NGO, Care After Prison, to provide support and advocacy to prisoners serving sentences under 12 months released on temporary release from Dublin prisons.
- Successfully placed 230 referrals (short term prisoners) on the above scheme during 2014.
- Engaged with the NGO, Cork Alliance, to provide support to those leaving Cork Prison and have placed 114 referrals on this scheme during 2014
- Engaged with the NGO, PALLS to provide support to short term prisoners leaving Limerick Prison and placed 26 referrals on this scheme since September 2014.
   In total almost 500 persons have been released on to the above schemes with a compliance of almost 70% completing their sentence in the community safely



4

Cork and Limerick Initiatives IN DEVELOPING RESPONSES TO LIMERICK AND CORK PRISONS, WE HAVE:

- We have extended the reach of Community Support Schemes for short sentence prisoners to both Cork and Limerick prisons.
- Further developed in reach services into both prisons.
- Assigned a dedicated Probation Officer to work with female offenders in Limerick Prison.
- Continued the Community Return Programme to both institutions.

**S** Women

Women Offenders

#### IN ADDRESSING THE NEEDS OF WOMEN OFFENDERS, WE HAVE:

- Worked with a range of agencies including the Dublin Regional Housing Executive, Dublin City Council, HSE, DCETB to open the Abigail Centre which is run by DePaul Ireland and Novas Ireland. The centre provides supported accommodation and a wide variety of services for women.
- Initiated collaboration with INSPIRE women's project in Northern Ireland with a
  joint visit by PS and IPS staff.
- Pursued tailored placements for women on community service and community return.
- Completed audit of in-reach services in the Dochas Prison and Limerick Women's Prison.

6

Young Offenders

#### IN ADDRESSING THE NEEDS OF YOUNG OFFENDERS, WE HAVE:

- Transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention.
- Facilitated Red Cross Training in Wheatfield Place of Detention for young offenders
- Focused on rehabilitative resettlement of young offenders under supervision.
- Delivered victim empathy group programmes in both Wheatfield and the Children Detention School.

Joint
Development of
Statistical Data

# IN WORKING TO ENSURE OUR PRACTICE IS INFORMED BY ACCURATE DATA, WE HAVE:

- Increased Probation Service access to the Irish Prison Service's Management Information System for key staff, increasing accuracy of data.
- Published a research evaluation of the Community Return Programme
- Convened joint meeting with Central Statistics Office (CSO), Irish Prison Service and the Probation Service to plan for publication of recidivism data in 2015.
- Delivered presentations at the inaugural Criminal Justice Conference.



## **Appendix II**

# Persons in custody under sentence on 28 November 2014 – Offence group classified by sentence length

	ſ	Month	S			Years				
	<3	3 to <6	6 to <12	1 to <2	2 to <3	3 to <5	5 to <10	10+	Life	Total
GP1 Homicide Offences	-	-	-	-	2	20	48	24	329	423
GP2 Sexual Offences	-	1	3	19	33	63	139	94	12	364
GP3 Attempts/Threat to Murder, Assaults, Harassments and Related Offences	1	11	30	75	78	100	93	22	3	413
GP4 - Dangerous or Negligent Acts	-	2	8	16	11	21	12	-	-	70
GP5 Kidnapping and Related Offences	-	-	-	-	4	14	18	10	-	46
GP6 Robbery, Extortion and Hijacking Offences	-	1	4	14	17	40	34	7	-	117
GP7 Burglary and Related Offences	-	9	34	68	34	78	59	13	-	295
GP8 Theft and Related Offences	8	25	86	129	94	155	101	6	-	604
GP9 Fraud, Deception and Related Offences	1	4	11	13	7	6	2	-	-	44
GP10 Controlled Drug Offences	-	6	18	36	57	143	144	81	-	485
GP11 Weapons and Explosives Offences	1	3	15	14	9	25	53	14	-	134
GP12 Damage to Property and the Environment	-	7	17	17	4	24	9	-	-	78
GP13 Public Order and Social Code Offences	5	9	9	3	1	1	-	1	-	29
GP14 Road and Traffic Offences	2	12	8	5	1	-	-	-	-	28
GP15 Offences against Government, Justice Procedures and Organisation of Crime	5	11	11	13	4	3	11	1	-	59
GP16 Offences Not Elsewhere Classified	-	2	-	2	3	5	3	-	-	15
Total	23	103	254	424	359	698	726	273	344	3,204



# **Appendix III**

# Daily average number of prisoners per Institution 2014

Institution	Bed Capacity	In Custody	On Temporary Release	On Remand/Trial
Arbour Hill	142	141	0	0
Castlerea	340	338	58	65
Cloverhill	431	413	23	304
Cork	210	226	130	35
Limerick (f)	29	27	36	3
Limerick (m)	220	223	62	49
Loughan	140	119	14	0
Midlands	870	823	57	29
Mountjoy (f)	105	123	59	23
Mountjoy (m)	583	556	150	9
Portlaoise	291	246	3	18
Shelton Abbey	115	102	7	0
St. Patricks	48	11	3	5
Training Unit	98	89	24	0
Wheatfield	546	478	64	3
Total	4,168	3,915	690	543



# **Appendix IV**

# Committals to prison 2002 to 2014

Year	Total	Change from previous year - %	Persons	Change from previous year - %	Male	Female
2002	11,860	-2.2	9,716	1.90	8,673	1,043
2003	11,775	-0.7	9,814	1.00	8,669	1,145
2004	10,657	-9.5	8,820	-10.10	7,914	906
2005	10,658	0.0	8,686	-1.50	7,780	906
2006	12,157	14.1	9,700	11.70	8,740	960
2007	11,934	-1.8	9,711	0.10	8,556	1,155
2008	13,557	13.6	10,928	12.50	9,703	1,225
2009	15,425	13.8	12,339	12.90	10,880	1,459
2010	17,179	11.4	13,758	11.50	12,057	1,701
2011	17,318	0.8	13,952	1.41	12,050	1,902
2012	17,026	-1.7	13,860	-0.7	11,709	2,151
2013	15,735	-7.6	13,055	-5.8	10,729	2,326
2014	16,155	2.7	13,408	2.7	10,723	2,685



# Appendix V

# Committals under sentence 2014 Classified by Offence group and sentence length

		Month	S			Years				
Offence Group	<3 Mths	3 to <6 Mths	6 to <12 Mths	1 to <2 Yrs	2 to <3 Yrs	3 to <5 Yrs	5 to <10 Yrs	10+ Yrs	Life	Total
GP01 Homicide Offences		-	-	-	3	7	7	3	23	43
GP02 Sexual Offences	1	4	10	22	30	36	30	12	2	147
<b>GP03</b> Attempts/Threat to Murder,										
Assaults, Harassments and Related	104	90	84	90	74	52	25	2	-	521
Offences										
<b>GP04 Dangerous or Negligent Acts</b>	673	66	29	9	8	12	2	-	-	799
GP05 Kidnapping and Related				1	2	8	5	1		18
Offences	-	-	_	1	3	٥	5	1	-	10
GP06 Robbery, Extortion and	4	4	18	17	11	18	5			77
Hijacking Offences	4	4	18	1/	11	18	5	-	-	//
GP07 Burglary and Related	21	C1	122	20	27	20	12			202
Offences	21	61	123	20	27	28	12	-	-	292
GP08 Theft and Related Offences	413	244	309	105	77	66	21	-	-	1,235
GP09 Fraud, Deception and	244	(2	20	(	7	2	1			261
Related Offences	244	62	39	6	/	2	1	-	-	361
<b>GP10 Controlled Drug Offences</b>	407	61	78	40	59	71	37	8	-	761
GP11 Weapons and Explosives	55	37	38	12	13	19	15	1		190
Offences	))	37	36	12	13	19	13			130
GP12 Damage to Property and the	212	80	104	14	18	21	1			450
Environment	212	80	104	14	10	21	т			430
<b>GP13 Public Order and Social Code</b>	1,355	126	50	3	3	1	1	1		1,540
Offences	1,333	120	30	3	J	1	т			1,340
GP14 Road and Traffic Offences	3,816	291	45	-	1	-	-	-	-	4,153
GP15 Offences against										
Government, Justice Procedures	1,166	98	47	8	4	1	2	-	-	1,326
and Organised Crime										
GP16 Offences Not Elsewhere	890	25	12	3	5	4	1	_		940
Classified	330	23	12	3	J	4				340
Total	9,361	1,249	986	350	343	346	165	28	25	12,853
2013	8,663	1,422	1,097	348	335	398	173	31	22	12,489
Difference	698	-173	-111	2	8	-52	-8	-3	3	
%	8.1	-12.2	-10.1	0.6	2.4	-13.1	-4.6	-9.7	13.6	



### **Appendix VI**

## Committals under sentence by sentence length 2011 -2014

		Months	;			Years				
Offence Group	<3 Mths	3 to <6 Mths	6 to <12 Mths	1 to <2 Yrs	2 to <3 Yrs	3 to <5 Yrs	5 to <10 Yrs	10+ Yrs	Life	Total
2011	8,070	1,786	1,358	636	380	472	227	39	22	12,990
2012	8,837	1,734	1,273	461	447	494	227	31	22	13,526
2013	8,663	1,422	1,097	348	335	398	173	31	22	12,489
2014	9361	1249	986	350	343	346	165	28	25	12,853
diff +/-	698	-173	-111	2	8	-52	-8	-3	3	364
diff +/- since										
2011	1,291	<i>-537</i>	-372	-286	-37	-126	-62	-11	3	-137
2011	8,070	1,786	1,358	636	380	472	227	39	22	12,990

# Committals under sentence (excluding fines) 2011 – 2014

	Months			Months Years			Years				
	<3	3 to <6	6 to <12	1 to <2	2 to <3	3 to <5	5 to <10		Life	Total	
	Mths	Mths	Mths	Yrs	Yrs	Yrs	Yrs	Yrs			
2011	846	1,496	1,358	636	380	472	227	39	22	5476	
2012	780	1,487	1,273	461	447	494	227	31	22	5222	
2013	723	1,241	1,097	348	335	398	173	31	22	4368	
2014	540	1,091	986	350	343	346	165	28	25	3874	
2013/2014	-183	-150	-111	2	8	-52	-8	-3	3	-494	
diff +/-										(-11%)	
diff +/- since 2011	-306	-405	-372	-286	-37	-126	-62	-11	3	-1602 (-29%)	

# Committals under sentence less than 12 months (excluding fines) 2011 – 2014

Year	<3 Mths	3 to <6 Mths	6 to <12 Mths	Total	Diff +/-	%
2011	846	1,496	1,358	3700		
2012	780	1,487	1,273	3540	-160	-4.30%
2013	723	1,241	1,097	3061	-479	-13.50%
2014	540	1,091	986	2617	-444	-14.50%



## **Appendix VII - IPS Contact information**

Arbour Hill Prison Arbour Hill, Dublin 7.	Tel: 01 4724000 Fax: 01 4724082	Midlands Prison Dublin Road, Portlaoise, Co. Laois.	Tel: 05786 72110 / 05786 72100 Fax: 05786 72199
Castlerea Prison Harristown, Castlerea, Co. Roscommon.	Tel: 094 96 25213 Fax:094 96 25226	Mountjoy Prison North Circular Road, Dublin 7.	Tel: 01 8062800 Fax: 01 8062824
Cloverhill Prison Cloverhill Road, Clondalkin, Dublin 22.	Tel: 01 6304530 / 01 6304531 Fax: 01 6304580	Portlaoise Prison Dublin Road, Portlaoise, Co. Laois.	Tel: 05786 21318 Fax: 05786 20997
Cork Prison Rathmore Road, Cork City, Cork.	Tel: 021 4518800 Fax: 021 4518860	Shelton Abbey Open Centre Arklow, Co. Wicklow.	Tel: 0402 42300 Fax: 0402 42350
Dóchas Centre North Circular Road, Dublin 7.	Tel: 01 8858987 Fax: 01 8858910	St. Patrick's Institution North Circular Road, Dublin 7.	Tel: 01 8062896 Fax: 01 8307705
Limerick Prison Mulgrave Street, Limerick.	Tel: 061 204700 Fax: 061 415116	Training Unit Glengarriff Parade, North Circular Road, Dublin 7.	Tel: 01 8062890 Fax: 01 8307460
Loughan House Open Centre Blacklion, Co. Cavan.	Tel: 071 9836021 Fax: 071 9853234	Wheatfield Place of Detention Cloverhill Road, Clondalkin, Dublin 22.	Tel: 01 7789400 Fax: 01 7789430

### **Prison Support Units**

<b>Building Services Division</b>	Unit 2, Airways Industrial Estate, Santry, Dublin 17.	Operational Support Group	Árd na Gaoithe, Arbour Hill, Dublin 7.
Prison Service College	Stack House, Dublin Road, Portlaoise, Co. Laois.	Prison Service Escort Corps	Cloverhill Prison, Cloverhill Road, Dublin 22.

Irish Prison Service Headquarters, IDA Business Park, Ballinalee Road, Longford.

Tel: 043 333 5100 Fax: 043 333 5371 E-mail: <a href="mailto:info@irishprisons.ie">info@irishprisons.ie</a> Web: <a href="mailto:www.irishprisons.ie">www.irishprisons.ie</a>

Irish Prison Service Phibsborough Office, 397e North Circular Road, Dublin 7.







Headquarters, IDA Business Park, Ballinalee Road, Longford, Ireland.

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